

Message Text

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NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 SS-15 NSC-10 IO-12 OIC-04 OMB-01 RSR-01

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R 251553 Z MAY 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 6177

INFO ALL CSCE CAPITALS 257

SECDEF WASHDC

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C O N F I D E N T I A L SECTION 1 OF 2 HELSINKI 1406

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: PROCEDURAL ARRANGEMENTS FOR THE CONFERENCE

REF: HELSINKI 1323

1. BEGIN SUMMARY: WORKING ON BASIS OF FRENCH TEXT (REFTEL, WORK-
ING GROUP REACHED NEARLY COMPLETE AGREEMENT ON TEXT (SEE BELOW)
OF PROCEDURAL ARRANGEMENTS FOR CSCE. DUE TO UNSETTLED QUESTION
OF SITE (OR SITES) FOR CSCE, AGREEMENT COULD NOT BE REACHED ON
PROVISION COVERING EXECUTIVE SECRETARY, BUT THIS SHOULD FALL INTO
PLACE WHEN SITE QUESTION SETTLED. END SUMMARY.

2. AS INDICATED REFTEL, MAJOR ISSUE WHICH AROSE IN CONNECTION
WITH DISCUSSION OF PROCEDURAL ARRANGEMENTS WAS DEGREE TO WHICH
CHAIRMANSHIPS DURING FIRST AND SECOND STAGE OF CONFERENCE SHOULD
ROTATE. ROMANIAN REP (LIPATTI) MADE THIS A MAJOR QUESTION OF
PRINCIPLE. ONLY NORWAY, SWEDEN AND US ARGUED IN FAVOR OF HOST-
COUNTRY CHAIRMANSHIP OF FIRST PHASE AND OTHER DELS (LED BY FRANCE,
MOST OF NINE AND NEUTRALS) INDICATED PREFERENCE OR WILLINGNESS TO
ACCEPT ROTATION. UNDER THESE CIRCUMSTANCES, WE JOINED CONSENSUS
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ACCEPTING ROTATION FOR FIRST PHASE ON CONDITION THAT SCHEDULE FOR CHAIRMANSHIP WOULD BE AGREED PRIOR TO END OF MPT. ROMANIAN DEL ACCEPTED FINAL DRAFT OF ARTICLE 5 B (B) ON SUBCOMMITTEE CHAIRMANSHIPS IN FULL RECOGNITION OF NEED FOR PRACTICAL FLEXIBILITY AT THAT LEVEL OF WORK.

3. WORKING GROUP COULD NOT AGREE ON PROVISIONS FOR EXECUTIVE SECRETARY BECAUSE SOME (ROMANIA, FRG AND MANY OF NINE) PREFERRED AN ARTICLE WHICH WOULD SUPPORT CSCE PHASES IN DIFFERENT CAPITALS. AGREEMENT WILL BE REACHED WHEN PHASE 2 SITE IS RESOLVED NEXT WEEK. IN DISCUSSING MAKE- UP OF SECRETARIAT, WE ARGUED STRONGLY FOR MAXIMUM USE OF HOST COUNTRY PERSONNEL AND FOR GIVING MAXIMUM FLEXIBILITY TO EXECUTIVE SECRETARY IN CHOOSING STAFF. THERE WERE NO EXPLICIT OBJECTIONS TO US POSITION, WHICH SEVERAL DELS SUPPORTED.

4. TEXT OF PROCEDURAL ARRANGEMENTS AGREED BY WORKING GROUP IS AS FOLLOWS:

BEGIN TEXT:

THE STATES PARTICIPATING IN THE CONFERENCE ON SECURITY AND CO- OPERATION IN EUROPE SHALL CONDUCT THEIR WORK AS FOLLOWS:

1. ALL STATES PARTICIPATING IN THE CONFERENCE SHALL DO SO AS SOVEREIGN AND INDEPENDENT STATES AND IN CONDITIONS OF FULL EQUALITY. THE CONFERENCE SHALL TAKE PLACE OUTSIDE MILITARY ALLIANCES.

2. THE REPRESENTATION OF THE PARTICIPATING STATES AT EACH STAGE OF THE CONFERENCE SHALL BE DETERMINED IN ACCORDANCE WITH THE PROVISIONS LAID DOWN IN CHAPTER I OF THESE FINAL RECOMMENDATIONS.

3. THE WORKING BODIES OF THE CONFERENCE SHALL BE THE CO-ORDINATING COMMITTEE, THE COMMISSIONS AND THE SUB- COMMISSIONS. THESE WORKING BODIES WILL FUNCTION DURING THE SECOND STATE OF THE CONFERENCE. THE CO- ORDINATING COMMITTEE WILL MEET BEFORE THE OPENING OF THE SECOND STATE IN ORDER TO SETTLE QUESTIONS RELATING TO THE ORGANIZATION OF THAT STAGE.

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THE ORGANS OF THE CONFERENCE MAY, IF THEY SO WISH, SET UP SUCH WORKING GROUPS AS THEY MAY CONSIDER USEFUL. THE ORGANS AND WORKING GROUPS OF THE CONFERENCE SHALL BE OPEN TO ALL PARTICIPATING STATES.

4. DECISIONS OF THE CONFERENCE SHALL BE TAKEN BY CONSENSUS. CONSENSUS SHALL BE UNDERSTOOD TO MEAN THE ABSENCE OF ANY

OBJECTION EXPRESSED BY A REPRESENTATIVE AND SUBMITTED BY HIM AS CONSTITUTING AN OBSTACLE TO THE TAKING OF THE DECISION IN QUESTION.

5. CHAIRMANSHIP

A. THE CHAIR AT THE INAUGURAL AND CLOSING MEETINGS OF THE FIRST STAGE OF THE CONFERENCE SHALL BE TAKEN BY THE MINISTER FOR FOREIGN AFFAIRS OF THE HOST COUNTRY. THE CHAIR AT OTHER MEETINGS SHALL BE TAKEN ON A BASIS OF ROTATION, AS FOLLOWS:

(A) THE CHAIR AT EACH MEETING SHALL BE TAKEN BY THE MINISTER FOR FOREIGN AFFAIRS OF A DIFFERENT PARTICIPATING STATE, IN AN ORDER ESTABLISHED IN ACCORDANCE WITH A LIST SELECTED BY LOT COUNTRY BY COUNTRY BEFORE THE END OF THE HELSINKI CONSULTATIONS;

(B) IF THE CONFERENCE SHOULD MEET BOTH IN THE MORNING AND IN THE AFTERNOON OF THE SAME DAY, THE TWO MEETINGS SHALL BE REGARDED AS CONSTITUTING TWO DISTINCT MEETINGS;

(C) IN THE INTERVAL BETWEEN MEETINGS OF THE CONFERENCE, THE FUNCTIONS OF THE CHAIR SHALL BE EXERCISED BY THAT MINISTER FOR FOREIGN AFFAIRS WHO PRESIDED OVER THE IMMEDIATELY PRECEDING MEETING OF THE CONFERENCE;

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(D) SHOULD A MINISTER FOR FOREIGN AFFAIRS BE PREVENTED FROM TAKING THE CHAIR, IT SHALL BE TAKEN BY THE MINISTER FOR FOREIGN AFFAIRS OF THE COUNTRY NEXT IN THE ORDER ESTABLISHED.

B. THE CHAIR AT THE INAUGURAL MEETINGS OF THE WORKING BODIES OF THE CONFERENCE SHALL BE TAKEN BY THE REPRESENTATIVE OF THE HOST COUNTRY. THEREAFTER, THE OFFICE OF CHAIRMAN SHALL BE FILLED AS FOLLOWS:

(A) THE CHAIRMAN OF THE CO- ORDINATING COMMITTEE AND THE CHAIRMEN OF THE COMMISSIONS SHALL BE DESIGNATED ON A BASIS OF DAILY ROTATION, IN FRENCH ALPHABETICAL ORDER, STARTING FROM A LETTER DRAWN BY LOT;

(B) THE CHAIRMEN OF SUB- COMMISSIONS AND OF OTHER SUBSIDIARY BODIES OF THE CONFERENCE SHALL BE DESIGNATED ON A BASIS OF ROTATION IN ACCORDANCE WITH PRACTICAL ARRANGEMENTS TO BE ESTABLISHED AT THE APPROPRIATE TIME BY THE BODIES IN QUESTION.

WHERE NECESSARY, A RAPPORTEUR SHALL BE DESIGNATED BY CONSENSUS.

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C. THE PROVISIONS LAID DOWN FOR THE MEETINGS OF THE FIRST STAGE SHALL BE APPLICABLE MUTATIS MUTANDIS TO THE MEETINGS OF THE THIRD STAGE OF THE CONFERENCE. THEY MAY BE FURTHER DEFINED BY THE CO- ORDINATING COMMITTEE.

6. (THIS ARTICLE CONCERNS EXECUTIVE SECRETARY AND WILL BE AGREED SUBSEQUENTLY .)

7. OFFICIAL VERBATIM RECORDS SHALL BE TAKEN AT THE MEETINGS OF THE FIRST AND THIRD STAGES OF THE CONFERENCE.

PROPOSALS ON MATTERS OF SUBSTANCE AND AMENDMENTS THERETO SHALL BE SUBMITTED IN WRITING TO THE CHAIRMAN AND CIRCULATED TO ALL PARTICIPANTS. THE PROPOSALS ADOPTED SHALL BE REGISTERED BY THE EXECUTIVE SECRETARY AND CIRCULATED AMONG THE PARTICIPANTS.

REPRESENTATIVES OF STATES PARTICIPATING IN THE CONFERENCE MAY ASK FOR THEIR FORMAL RESERVATIONS OR INTERPRETATIVE STATEMENTS CONCERNING GIVEN DECISIONS TO BE DULY REGISTERED BY THE EXECUTIVE SECRETARY AND CIRCULATED TO THE PARTICIPATING STATES. SUCH STATEMENTS MUST BE SUBMITTED IN WRITING TO THE EXECUTIVE SECRETARY.

8. DURING ITS FIRST AND THIRD STAGES, THE CONFERENCE SHALL, AS A RULE, MEET IN OPEN SESSION. THE CO- ORDINATING COMMITTEE, THE COMMISSIONS AND THE SUB- COMMISSIONS SHALL NOT, AS A RULE, MEET IN OPEN SESSION, UNLESS THE PARTICIPANTS DECIDE OTHERWISE.

9. THE WORKING LANGUAGES OF THE CONFERENCE AND OF ITS WORKING BODIES SHALL BE: ENGLISH, FRENCH, GERMAN, ITALIAN, RUSSIAN AND SPANISH.

SPEECHES MADE IN ANY OF THE WORKING LANGUAGES SHALL BE INTERPRETED INTO THE OTHER WORKING LANGUAGES.

10. ANY REPRESENTATIVE MAY MAKE A STATEMENT IN A LANGUAGE OTHER THAN THE WORKING LANGUAGES. IN THIS CASE, HE SHALL HIMSELF PROVIDE FOR INTERPRETATION INTO ONE OF THE WORKING LANGUAGES.

11. RECORDS AND DECISIONS OF THE CONFERENCE SHALL BE ISSUED AND CIRCULATED TO PARTICIPANTS IN THE WORKING LANGUAGES.

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THE PARTICIPANTS SHALL DECIDE BY CONSENSUS WHETHER IT IS DESIRABLE TO MAKE PUBLIC, THROUGH THE APPROPRIATE SERVICES OF THE CONFERENCE, CERTAIN DOCUMENTS OR COMMUNIQUEES ON THE WORK OF THE CONFERENCE AND, IF THEY DECIDE IN THE AFFIRMATIVE, SHALL SPECIFY THE CONTENTS.

12. DURING THE DISCUSSION OF ANY MATTER, A REPRESENTATIVE MAY RAISE A POINT OF ORDER AND THE CHAIRMAN SHALL GIVE HIM THE FLOOR IMMEDIATELY. A REPRESENTATIVE RAISING A POINT OF ORDER MAY NOT SPEAK ON THE SUBSTANCE OF THE MATTER UNDER DISCUSSION.

13. DURING THE MEETING THE CHAIRMAN SHALL KEEP A LIST OF SPEAKERS AND MAY DECLARE IT CLOSED WITH THE CONSENT OF THE MEETING. HE SHALL, HOWEVER, ACCORD THE RIGHT OF REPLY TO ANY REPRESENTATIVE IF A SPEECH AFTER HE HAS DECLARED THE LIST CLOSED MAKES THIS DESIRABLE.

14. THESE PROCEDURAL ARRANGEMENTS SHALL BE ADOPTED BY CONSENSUS. ONCE ADOPTED, THEY CAN ONLY BE ALTERED BY CONSENSUS.

END TEXT.

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*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts:
Control Number: n/a
Copy: SINGLE
Draft Date: 25 MAY 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973HELSIN01406
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: n/a
Film Number: n/a
From: HELSINKI
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730554/aaaajtmn.tel
Line Count: 268
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 73 HELSINKI 1323
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 17 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <17-Aug-2001 by martinml>; APPROVED <09-Nov-2001 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> gwr 980305
Subject: CSCE: PROCEDURAL ARRANGEMENTS FOR THE CONFERENCE
TAGS: PFOR, FI
To: ALL CSCE CAPITALS 257
BERLIN
EUR
SECSTATE WASHDC
WASHDC
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

